GOVERNMENT OF ZIMBABWE

ZIMBABWE
MORTALITY TRENDS ANALYSIS
1996–2015

MINISTRY OF HEALTH AND CHILD CARE
HARARE, ZIMBABWE

REGISTRAR GENERAL’S OFFICE
HARARE, ZIMBABWE

ZIMBABWE NATIONAL STATISTICS AGENCY
HARARE, ZIMBABWE

THE GLOBAL FUND TO FIGHT AIDS, TUBERCULOSIS AND MALARIA
GENEVA, SWITZERLAND

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This report summarizes findings from death registration records from Zimbabwe’s civil registration and vital statistics system. The anonymized records for years 1996 through 2015 were made available by the Registrar General’s Office. The study was commissioned and coordinated by the Ministry of Health and Child Care and funded by the Global Fund to Fight AIDS, Tuberculosis and Malaria. ICF edited and formatted the final report.

Additional information about the Mortality Trends Analysis may be obtained from the Secretary of Health, Ministry of Health and Child Care, Kaguvi Building, Fourth Street, PO Box CY 1122, Causeway, Harare, Zimbabwe; http://www.mohcw.gov.zw/.

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Zimbabwe Mortality Trends Analysis
Abbreviations

ART antiretroviral therapy
ASDR age-specific death rate
BID brought in dead
BUCEN U.S. Census Bureau
BTL Basic Tabulation List
CDR Crude death rate
CRVS civil registration and vital statistics
DHIS District Health Information System
GBM growth balance method
ICD International Statistical Classification of Diseases and Related Health Problems
IHME Institute for Health Metrics and Evaluation
IMMIS Inpatient Morbidity and Mortality Information System
MOHCC Ministry of Health and Child Care
NCD noncommunicable diseases
RGO Registrar General’s Office
SDR standardized death rate
UN United Nations
UNPD United Nations Population Division
VS vital statistics
WHO World Health Organization
ZimStat Zimbabwe National Statistical Agency
I. INTRODUCTION

Mortality statistics, including internationally comparable cause of death statistics, constitute a critical evidence base for public health planning, monitoring and evaluation, and disease surveillance. Zimbabwe has accumulated a wealth of health and demographic data spanning several decades, including data from national surveys, population censuses, and routine vital statistics.

The Zimbabwe National Statistical Agency (ZimStat) periodically conducts censuses and national surveys, including Demographic and Health Surveys\(^1\) and Multiple Indicator Cluster Surveys.\(^2\) Results from these surveys have contributed valuable insights to national stakeholders, especially regarding early childhood and maternal mortality trends (United Nations Children’s Fund, United Nations Population Division [UNPD], & World Bank Group, 2016; World Health Organization [WHO], 2015; ZimStat 2014; Munjanja, 2007; Marindo & Hill, 1997). The survey reports, data files, and further analyses are widely available to outside users and are useful for monitoring global health priorities.

ZimStat also compiles and disseminates mortality information from routine vital statistics. It published a series of Zimbabwe Mortality Reports using data from death registration records from the civil registration system from 1997 through 2007. Since 1995, the Ministry of Health and Child Care, in collaboration with ZimStat, publishes an annual National Health Profile that presents detailed inpatient morbidity and mortality information using data from the routine health information system (Ministry of Health and Child Care & ZimStat, 2012). Although evidence from these routine sources is useful for health sectoral planning purposes, the publications and data files are not readily accessible to outside users.

In the absence of data available from routine vital statistics, national and international stakeholders rely on modeled estimates to ascertain recent levels of mortality, subnational levels of mortality, and cause-specific mortality. WHO, for example, produces periodic mortality estimates for each Member State to monitor noncommunicable diseases (NCD), but the estimates for Zimbabwe “are not based on any NCD mortality data” (WHO, 2014b). The Institute for Health Metrics and Evaluation (IHME) produces a Zimbabwe burden of disease country profile that includes mortality estimates due to selected diseases and injuries (IHME, n.d.). Although this report references the 2007 Zimbabwe Mortality Report published by ZimStat in 2013, its usefulness is limited to summary data presented in tables in that Report (ZimStat, 2013).

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\(^1\) Zimbabwe Demographic and Health Surveys, 2015, 2010-11, 2005-06, 1999, 1994, 1988
\(^2\) Zimbabwe Multiple Indicator Cluster Surveys, 2014, 2009
II. PURPOSE

The purpose of this Zimbabwe mortality trends analysis is to investigate national and subnational mortality trends over two decades, from 1996 through 2015. Using routine vital statistics provided by the Registrar General’s Office (RGO) from individual-level death registration records, and population estimates generated by ZimStat, we present all-cause mortality levels by age, sex, and location. We applied systematic approaches to assessing data quality and standard demographic techniques to generate adjusted and unadjusted death rates. We also discuss what the observed mortality trends might reveal about the effects of rolling out antiretroviral therapy (ART) in 2003 on young adult mortality.

The study was coordinated by the Ministry of Health and Child Care (MOHCC) and funded by the Global Fund to Fight AIDS, Tuberculosis and Malaria. It was originally conceived to ascertain cause-specific mortality, particularly for HIV, tuberculosis, and malaria; however, the ZimStat data files containing International Statistical Classification of Diseases and Related Health Problems (ICD)-coded causes of death were not available for cause of death analysis. Therefore, a separate follow-up analysis focusing on these diseases and other priority conditions would greatly enhance the findings from this study.

The main beneficiaries of this project are the MOHCC, the Global Fund, and other national and international stakeholders.
III. ROUTINE VITAL STATISTICS DATA SOURCES

Civil Registration System

The data for this study are derived almost exclusively from death registration records compiled by the RGO from 1996 to 2015. In a well-functioning civil registration system, death registration records constitute the timeliest and most accurate source of vital statistics (United Nations [UN], 2014).

The RGO is the national agency responsible for legally documenting individuals’ vital events, including live births, deaths, stillbirths, and a few other events outside the purview of this project. Official vital statistics, including deaths and causes of death, are an output of the civil registration system and are generated in collaboration with the MOHCC and ZimStat.

Until 2008, ZimStat had assigned statisticians to work onsite at the RGO to enter data from archived hardcopies of death registration forms in an electronic database. In 2008, the RGO offices became physically uninhabitable due to a force majeure, and ZimStat moved off the premises. Since 2008, ZimStat also ceased to produce the annual Mortality Reports. Following the demise of the RGO central office, RGO had difficulties in compiling civil registration records from local registrars. Although ZimStat dispatched staff to help collect data that were missing from some provinces, the data gaps in 2009 are evident in the results of this study.

In 2011, the Government of Zimbabwe mandated the ZimStat Population Office to process the RGO’s vital events data. At that time, however, ZimStat was occupied with planning, conducting, and processing the 2012 census, so the processing of vital statistics was delayed. Meanwhile, the RGO embarked on retrospectively capturing vital events records in electronic format. In 2015, RGO transmitted vital events data electronically to ZimStat for years 2008 and later. The data files from RGO contain variables from each death record, excluding personally identifiable information and a few other variables from the death registration form (Form B.D. 11) (see Appendix 1).

ZimStat is also responsible for coding the causes of death recorded on the medical certificate of cause of death form (Form B.D. 12) (see Appendix 2). In 2009, four data clerks were trained by the MOHCC Directorate of Epidemiology to code causes of death using ICD-10 codes, and from these, to identify the underlying cause of death. After being trained, they started back-coding deaths starting in 2004. At the time that this study was ramping up, they had coded deaths through 2009 and planned to complete the remaining more recent years by the end of 2015. The vital statistics for 2002 and 2003, and perhaps earlier, are coded in ICD-9.

Routine Health Information System

MOHCC’s Inpatient Morbidity and Mortality Information System (IMMIS) is the national electronic application that was designed and rolled out in 2009 to capture individual patient discharge information, including for patients who died in the hospital. In 2013, the IMMIS was revised to facilitate the transition of coding from ICD-9 to ICD-10. It is being used in all admitting hospitals, numbering about 190.

Since 2013, the IMMIS has captured multiple causes of death through a pre-programmed list of ICD-10 labels and codes. Clerks in hospital health information units enter a diagnosis or condition from paper forms (namely, forms HS3 and HS5) in the IMMIS and then select the appropriate cause of death that appears in a drop-down list. IMMIS discharge data, including deaths, are automatically tabulated in a
table (T9) that groups the number of deaths in the following ways: three age groups—under 1 year, 1–4 years, and 5+ years; and about 65 causal groups based on the ICD-9 Basic Tabulation List (BTL). For deaths occurring before 2013, it is not clear how the ICD-10 coded causes are mapped to each cause in the ICD-9 BTL. At the end of the month, each facility sends the T9 file as an email attachment to the central Health Information Office in the MOHCC.

For this study, we were able to obtain annual totals of deaths from the routine health information system for 1994 through 2010. It was not possible, however, to ascertain exactly which time series data were available through the IMMIS, namely, in which format (individual or aggregated), for which years, and for which level of hospitals. IMMIS data are operational data for the MOHCC and provide valuable insights into hospital administration and disease surveillance. Furthermore, although they are not official vital statistics until they enter into the civil registration vital statistics (CRVS) system, they could serve an important function in validating the number and, to some extent, the accuracy of the official vital statistics.

Data on individual deaths are entered in the IMMIS, and ICD codes are automatically generated. The causes entered, however, are not those that are medically certified on the medical certificate of death form (B.D. 12). Rather, clerks with little or no training in ICD-10 rules and instructions review the original patient files and choose a cause of death. Although this may be the most feasible process for generating operational data, it is not in line with the internationally recommended ICD rules and instructions for generating comparable mortality data (WHO, 2011).

In the future, patient mortality data will be captured in the District Health Information System (DHIS). Following the demise of the health information system in the late 2000s, when the system largely failed to generate needed statistics, the DHIS was adopted as the national health information platform in August 2010. DHIS version 1.4 was first piloted, and the DHIS version 2 (DHIS2) was rolled out in 2013. DHIS2 is a web-based, open-source information system developed by the University of Oslo, Department of Informatics. It collects, validates, analyzes, and disseminates health statistics, including capturing and storing information on individual, case-based records of deaths.

Currently more than 1,700 facilities in Zimbabwe regularly report to DHIS2, which includes all facilities except some newly established and private ones. From 2011 to present, the reporting can be considered “good,” and outpatient data are about 90 percent complete. The application is still evolving and will eventually incorporate data collection from other existing systems, such as HIV and TB programs and the IMMIS system with patient discharge information. The evolution of the DHIS2 and the feasibility of including a mortality module will likely be an important component of an updated Health Information Strategic Plan.

**Comparison of Data Sources**

Routine vital statistics are compiled independently from two sources: the MOHCC regularly compiles vital statistics from the routine health information system since 1994; and RGO and ZimStat compile vital statistics from the civil registration system. Table 1 and Figure 1 show a comparison of the number

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3 The original Basic Tabulation List includes 300+ groups, so there is a substantial loss of cause of death information, http://www.wolfbane.com/icd/icd9a.htm.
4 DHIS2, https://www.dhis2.org/individual-data-records
of deaths disseminated by each agency starting in 1996 until the most recent year available. The total number of deaths provided for 1996–2010 by the MOHCC is less than the number of deaths provided by RGO and ZimStat from the civil registration system. This discrepancy is expected, since inpatient deaths are a subset of all the deaths in the facility and in the community that should be legally registered in the civil registration system.

ZimStat Social Statistics division is responsible for producing official health statistics including morbidity, mortality, and vital statistics. ZimStat reported roughly a quarter more deaths than RGO across all years (except in 2003). Although the authors were able to meet and have rich technical exchanges with several people in the ZimStat Social Statistics division, ZimStat did not approve our requests to access anonymous data files of registered deaths. The ZimStat records also contain ICD-10 coded causes of death, while the data that RGO provided do not contain the coded causes of death.

Inquiries into the differences between the total numbers of deaths from the RGO and ZimStat—both derived from civil registration records—did not yield a conclusive explanation. However, at least some of the difference is likely due to the numbers of infant and under-5 deaths that were missing in the data provided by the RGO, but present in the ZimStat annual Mortality Reports. As described above, ZimStat had statisticians present at the RGO location to enter data from archived hardcopies of records until 2008. After that, there was a disruption in the usual process when ZimStat moved out of the RGO building. Although the RGO later entered the deaths independently in an electronic format, it appears that the RGO was not able to retrieve all the archived death records that ZimStat had entered previously.

Table 1. Comparison of the number of deaths reported by RGO, ZimStat, and MOHCC-IMMIS

<table>
<thead>
<tr>
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</thead>
<tbody>
<tr>
<td>1996</td>
<td>38,081</td>
<td>22,656</td>
<td>44</td>
<td>60,781</td>
<td>34,108</td>
<td>51,870</td>
<td>85,978</td>
<td>45,090</td>
<td>29.3</td>
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<tr>
<td>1997</td>
<td>39,744</td>
<td>24,157</td>
<td>22</td>
<td>63,923</td>
<td>34,393</td>
<td>51,571</td>
<td>85,964</td>
<td>45,314</td>
<td>25.6</td>
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<td>1998</td>
<td>40,788</td>
<td>26,374</td>
<td>21</td>
<td>67,183</td>
<td>37,176</td>
<td>54,142</td>
<td>91,318</td>
<td>44,745</td>
<td>26.4</td>
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<td>2000</td>
<td>41,750</td>
<td>29,309</td>
<td>16</td>
<td>71,075</td>
<td>41,078</td>
<td>55,085</td>
<td>96,163</td>
<td>56,110</td>
<td>26.1</td>
<td>26.1</td>
<td>26.1</td>
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<tr>
<td>2001</td>
<td>43,185</td>
<td>32,305</td>
<td>16</td>
<td>75,506</td>
<td>42,827</td>
<td>56,119</td>
<td>98,946</td>
<td>32,951</td>
<td>23.7</td>
<td>23.7</td>
<td>23.7</td>
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<tr>
<td>2002</td>
<td>45,553</td>
<td>34,935</td>
<td>12</td>
<td>80,500</td>
<td>43,701</td>
<td>56,119</td>
<td>99,820</td>
<td>29,780</td>
<td>19.4</td>
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<td>2003</td>
<td>46,283</td>
<td>36,797</td>
<td>15</td>
<td>83,095</td>
<td>39,115</td>
<td>49,831</td>
<td>88,946</td>
<td>32,178</td>
<td>6.6</td>
<td>6.6</td>
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<tr>
<td>2004</td>
<td>42,252</td>
<td>34,513</td>
<td>12</td>
<td>76,777</td>
<td>46,959</td>
<td>56,889</td>
<td>103,848</td>
<td>2,531</td>
<td>26.1</td>
<td>26.1</td>
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<tr>
<td>2005</td>
<td>34,562</td>
<td>30,110</td>
<td>6</td>
<td>64,678</td>
<td>42,896</td>
<td>49,620</td>
<td>92,516</td>
<td>42,228</td>
<td>30.1</td>
<td>30.1</td>
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<tr>
<td>2006</td>
<td>39,519</td>
<td>34,233</td>
<td>6</td>
<td>73,758</td>
<td>44,543</td>
<td>51,173</td>
<td>95,716</td>
<td>25,630</td>
<td>22.9</td>
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<td>2007</td>
<td>34,535</td>
<td>30,383</td>
<td>5</td>
<td>64,923</td>
<td>43,381</td>
<td>48,804</td>
<td>92,185</td>
<td>28,796</td>
<td>29.6</td>
<td>29.6</td>
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<tr>
<td>2009</td>
<td>11,605</td>
<td>9,394</td>
<td>1</td>
<td>21,000</td>
<td></td>
<td></td>
<td></td>
<td>7,064</td>
<td></td>
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</tbody>
</table>

5 http://www.zimstat.co.zw/zimstat-made-5-divisions
### Zimbabwe Mortality Trends Analysis

#### Figure 1. Comparison of the number of deaths reported by RGO, ZimStat, and MOHCC-IMMIS

<table>
<thead>
<tr>
<th>Year (2010-2015)</th>
<th>RGO Female</th>
<th>RGO Male</th>
<th>RGO Unknown</th>
<th>Both</th>
<th>ZimStat Female</th>
<th>ZimStat Male</th>
<th>ZimStat Both</th>
<th>MOHCC Both</th>
<th>Percentage difference between ZimStat and RGO</th>
</tr>
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<tbody>
<tr>
<td>2010</td>
<td>25,391</td>
<td>22,028</td>
<td>7</td>
<td>47,426</td>
<td></td>
<td></td>
<td></td>
<td>2,015</td>
<td></td>
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<tr>
<td>2011</td>
<td>22,980</td>
<td>19,862</td>
<td>8</td>
<td>42,850</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>2012</td>
<td>23,365</td>
<td>20,037</td>
<td>3</td>
<td>43,405</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>2013</td>
<td>24,124</td>
<td>20,710</td>
<td>1</td>
<td>44,835</td>
<td></td>
<td></td>
<td></td>
<td></td>
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<tr>
<td>2014</td>
<td>24,236</td>
<td>20,625</td>
<td>0</td>
<td>44,861</td>
<td></td>
<td></td>
<td></td>
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</tr>
<tr>
<td>2015</td>
<td>22,283</td>
<td>19,854</td>
<td>0</td>
<td>42,137</td>
<td></td>
<td></td>
<td></td>
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</tbody>
</table>

Sources: RGO data are from individual death registration records made available for this study; MOHCC data are extracted from the National Health Profile 2012 (MOHCC & ZimStat, 2012, Table 4.6.4); ZimStat data are extracted from the 2007 Mortality Report (ZimStat, 2013, Table 1).

### Civil Registration and Vital Statistics Data Flow

Zimbabwe’s Births and Deaths Registration Act, updated in 2005, is the civil registration legal framework that describes the official process for legally registering deaths (Government of Zimbabwe, 2005). The RGO is responsible for legally documenting individuals’ vital events in the civil registration system, including deaths and causes of death. Civil registration vital statistics (CRVS) are derived from these legal records.
The flow of mortality data is depicted in Figure 2, starting with a death in the community or a health institution, up to the central level. Although the RGO is the vehicle for collecting legal information on vital events through its permanent, universal, continuous, and compulsory system (green boxes), it relies on two types of notifiers (yellow boxes) to initiate the death registration process: (1) medical practitioners who medically certify a death using the medical certificate of death form (form B.D. 12) (blue boxes), and (2) village headmen who write a letter in the presence of witnesses when a death occurs in the community and is not medically certified.

**Figure 2. Flow of mortality data, Zimbabwe 2015**

Regardless of the location or circumstances of death, all events without exception must be notified and registered. Typically, a relative or next of kin brings the notification—a completed B.D. 12 form or a letter signed by a village headman—to the local registrar, who legally records the event on a death registration form (form B.D. 11). The local registrar also issues the official burial permit. For unnatural or suspicious deaths, the police become involved and may call for a coroner to investigate the circumstances. Even the results of a legal inquest are to be communicated to the civil registry office. The local registry offices send completed paper B.D. 12 and B.D. 11 forms to the district, where the vital events are recorded electronically. Electronic files are transmitted to the central RGO.
IV. RESULTS

The results presented in this section are generated from death registration records provided by the RGO unless otherwise indicated. We used IBM Statistics SPSS 22, Microsoft Excel 2013, and Tableau Desktop 9.1 to analyze the data and produce visualizations. The geographical variables in the various data files needed substantial aligning to assign deaths to common districts and provinces across all years in the study, and to match population denominators that correspond to the same age, sex, and geographical areas as deaths, also for all years in the study. Appendix 3 and Appendix 4 describe this process.

We organize the results as follows: first, we present the distribution of deaths by age, sex, and province; second, we assess the timing of death registration; third, we estimate death registration coverage; and fourth, we compute unadjusted and adjusted death rates.

A. Distribution of Deaths

The total number of deaths registered by the RGO from 1996 to 2015 is about 1.2 million (N=1,196,067). The number of registered deaths ranges from 60,000 to 80,000 from 1996 to 2008, and around 40,000 from 2010 to 2015; 2005, and especially 2009, represent sharp decreases compared to previous and subsequent years (see Figure 3). Overall, about 44 percent of these deaths are female and 56 percent are male; a non-significant number have no sex recorded (see Table 1).

Figure 3. Total number of registered deaths by sex, 1996–2015

Source: RGO
**Expected Distribution of Deaths**

The World Bank prepared average percentage distributions of deaths in 2008, by age group and according to income group. The World Bank classifies Zimbabwe as a lower-income country, and, therefore, we expect its distribution of deaths to be similar to the average distribution for those countries. Figures 4a and 4b compare the average percentage distribution of deaths, by sex and age group, for lower-income countries in 2008 to the percentage distribution of registered deaths in Zimbabwe in 2008.

**Figure 4a. Percentage distribution of deaths ages 0–80+, by sex, average World Bank low-income countries and Zimbabwe, 2008**

Sources: Zimbabwe data are from RGO; World Bank low-income country averages are from disease and injury regional estimates, cause-specific mortality regional estimates for 2008, Geneva, WHO Department of Health statistics and informatics, 2011 ([http://www.who.int/healthinfo/global_burden_disease/estimates_regional](http://www.who.int/healthinfo/global_burden_disease/estimates_regional)) (extracted from Analysis of Cause of Death⁶)

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⁶ Analysis of Cause of Death is a WHO tool designed to assess the quality of mortality statistics and levels and causes of death.
Zimbabwe’s distribution of deaths diverges from the expected distribution in two main ways. First, in the average expected distribution, more than one-third of all deaths occur in the age group 0–4 years of age; in Zimbabwe, only about 1 percent of deaths under five years of age are registered. This indicates that early deaths are under-registered. The data file that RGO provided did not contain any records of infant deaths under one year of age (age 0). The fact that there is not a single record of infant death in the database needs further investigation, especially since a substantial number of infant and early childhood deaths were published in the ZimStat mortality reports.

The second way the distribution of deaths in Zimbabwe diverges from the expected one is that it shows a relative “surplus” of deaths—four times the number of deaths among young adults 30–40 years of age, compared with the expected distribution. The pattern is expected for countries in sub-Saharan Africa with high HIV prevalence, consistent with an earlier mortality peak for females compared to males. A higher share of these deaths may also occur in the hospital, where deaths are more likely to be registered than deaths in the community.

**Deaths by Year, According to Age**

The annual numbers of registered deaths, for both sexes combined, for each of the 20 years between 1996 and 2015, also show a pattern similar to the death distribution in 2008 (see Figure 5). Namely, the annual data indicate under-reporting of deaths among children under five years of age and a surplus of deaths among young adults relative to deaths at other ages.
Figure 5. Number of deaths by age group, both sexes combined, 1996–2015

We observe the same age pattern of registered deaths across all the provinces, where deaths among children under five years of age are under-reported and deaths among young adults 25–54 years of age are relatively high (see Figure 6). As expected, the number of registered deaths among young adults in Harare is at least twice as high as in other provinces. Harare is also the only region where a significant number of deaths for children one year of age are included in the death records (although, there are still no records of death at age 0).

Source: RGO

Deaths by Age and Sex, According to Province

We observe the same age pattern of registered deaths across all the provinces, where deaths among children under five years of age are under-reported and deaths among young adults 25–54 years of age are relatively high (see Figure 6). As expected, the number of registered deaths among young adults in Harare is at least twice as high as in other provinces. Harare is also the only region where a significant number of deaths for children one year of age are included in the death records (although, there are still no records of death at age 0).
Figure 6. Number of deaths ages 0–85 years and older, by sex, 1996–2015, according to province

Source: RGO
**Deaths by Age and Sex, According to Year**

The ratio of male to female deaths in the world is about 1:1 until adolescence. After about age 15, male deaths exceed female deaths at a ratio of about 1:1.5–2.0 (WHO, 2008). In Zimbabwe, in every province, from 1996 to 2008, the ratios are inverted: female deaths exceed male deaths for ages 15–30 (see Figures 6 and 7). After 2008, the ratio of male to female deaths under age 30 follows the expected pattern. This may be related to the decrease in HIV-related deaths in Zimbabwe since 2004, which, because young women had a higher prevalence than young men, disproportionately favored improved survival rates among young women (UNAIDS, 2016; MOHCC, 2014).

Figure 7. Number of deaths ages 0–85+ years, by sex and year, 1996–2015
Figure 7. Continued

Source: RGO
B. Timing of Death Registration

No birth, still-birth or death which occurs after the 20th June, 1986 shall be registered after the expiry of twelve months from the date of such birth, still-birth or death except with the written authority of the Registrar-General.

—Chapter 5:02, Birth and Deaths Registration Act, PART III, 25(1)\(^7\)

Current and Late Registrations

In line with the Birth and Deaths Registration Act quoted above, current registration in this analysis is defined as those deaths that are registered within 12 months of the occurrence of the death. Late registration is defined as registrations occurring 12 months or later after the occurrence of death.

Figure 8 shows the number and percentage of deaths registered within 12 months of the occurrence of the death (current registrations), and those registered one year or later after the occurrence of the death (late registrations). The percentage of currently registered deaths hovers around 90 percent for every year—ranging within 8 to 12 percent of late registrations per year—through 2010. More recent years, from 2011, suggest decreasing late registrations; however, the data are truncated at 2015 so some unknown number of late registrations had not been registered yet.

\(^7\) [www.law.co.zw](http://www.law.co.zw)
Days between Death Occurrence and Registration

Box plots of registered deaths, by year of occurrence of death, show the distribution of the number of days between the occurrence of death and its registration. The boxes depict the interquartile range (50 percent of the days fall within the bounds of these boxes). The space between the lower bracket and the box depicts the days that fall within the first quartile, and the space between the box and the upper bracket depicts the days that fall within the fourth quartile. Observations falling outside the brackets are outliers (see Figure 9a). Note that 0.1 percent of observations had a negative number of days, indicating that the registration date recorded was before the death date. After 2011, this data quality problem has been corrected.

Source: RGO
Evaluating the current-registered deaths only, across all years, the median number of days until registration was 22.4 (see Figure 9b). For more recent years, 2013–2015, the trend is toward a smaller median number of days for a current-registered death, under 18 days. The suggested increase in the proportion of current-registered deaths among all registered deaths and a more timely registration of current-registered deaths indicate a positive trend toward timely registration.
Figure 9b. Median number of days annually between occurrence of death and death registration

Consistency of Death Registration over Time

The number of death registrations across months, by year, is fairly consistent, barring a few exceptions. The number of death registrations for both sexes experiences a spike three times higher than usual in 2004 and 2007, and to a lesser extent in 2013 (see Figure 10). The pace of registrations in 2009 is steady, but it remains lower than expected relative to the neighboring years.
Figure 10. Number of registered deaths per month, by sex, 1996–2015

Source: RGO
Figure 10. Continued

Source: RGO
We investigated further the three years with mid-year spikes in the number of registered deaths—2004, 2007, and 2013—to determine if the sharp increases in the number of registrations reflect real clusters of deaths, or if the increases reveal delays in the registration. There are two main findings. One, the spikes in the number of registered deaths were due to adult deaths only, while the number of death registrations for deaths of children under 15 years of age remained constant (data not shown for under 15 years of age). Two, the spikes in the number of registered deaths do not reflect real increases in the number of deaths. This is confirmed in Figure 11 that compares deaths by the month of occurrence (showing relatively flat distributions) to deaths by month of registration (showing ‘bumps’ in the distributions when the deaths were registered). We conclude, therefore, that there is an administrative reason that applies across all provinces that accounts for registered deaths being grouped around June, July, and August for those three years.

Appendix 5 provides more detailed information for each district on the number of months for which no registered deaths were reported. The total number of months is 240 (for years 1996-2015). UMP district did not report any registered deaths for 38 of 240 months; Goromonzi did not report any for 24 of 240 months, and four other districts did not report for 16-17 months. In Mashonaland West province and Matabeleland South province, all districts reported deaths for every month (with just one district not reporting for one month).
Figure 11. Number of registered deaths by sex, according to date of registration and date of occurrence, 2004, 2007, and 2013

Source: RGO
C. Coverage of Death Registration

The coverage of death registration is the proportion of deaths registered divided by the expected numbers of deaths. The UNPD and the U.S. Census Bureau (BUCEN) both publish time series of annual numbers of estimated deaths, and UN source also breaks these down by sex and age groups. We applied two independent approaches to calculating death registration coverage using information from these two sources.

Registration Coverage by Sex

For the first approach to calculating death registration coverage, we used the UNPD and BUCEN estimated total numbers of deaths. These results are largely consistent: death registration coverage for both sexes together, from 1996 to 2015, remains steady at about 30 percent, except for in 2009 when coverage rates decreased sharply to 10 percent (see Figure 12). Rates of death registration coverage for both sexes together, however, hide coverage differentials by sex, which have not been steady for male and female deaths. Registration coverage for male deaths decreased, from 45 percent in 1996 to 30 percent in 2015; female death registration coverage, which was 25 percent in 1996, converged with male death registration rates in 2015.

Figure 12. Coverage of death registration from selected sources, totals and by sex, 1996–2015

Various shortcomings in the functioning of the CRVS system have prevented complete registration and accounting of deaths. As described earlier in the report and shown in Figure 1, ZimStat counted a larger number of registered deaths than RGO, even though both used data from the civil registration system. Barriers related to complete and timely death registration include the following: (1) the relatives who
are responsible for transmitting the notification to the local registry office for registration may not comply, maybe due to lack of incentives or lack of enforcement in the legal structures and social norms; (2) local registry offices in every district and also in some hospitals may not be a sufficient number of service points for the entire population to access conveniently; and (3) village headmen may give permission to bury a body without a burial permit, thus not requiring relatives to seek a death certificate through the local registration office (a burial permit is issued when the death is registered). Financial barriers likely do not apply because there is no transaction fee for registration unless it is a late registration.

**Registration Coverage by Age Group**

For the second approach to calculating death registration coverage, we divided the RGO’s registered deaths in five-year age groups by the UNDP-estimated deaths in the same age groups for four time periods (1995–2000, 2000–2005, 2005–2010, and 2010–2015). For males across all four time periods, registration coverage improves as age increases (excluding the highest age group, 75+, where there appears to be heaping of deaths at very old ages) (see Figure 13).

Registration rates are highest, around 60 to 80 percent, for males 55–70 years of age. Coverage for female adults remains at about half of that, approximately 40 percent, except for women in the most recent time period, who have registration rates that are comparable to men. These trends of higher coverage at older ages may be related to family members legally registering a death so they can obtain a pension, inheritance, or other benefits from the deceased adult.

**Figure 13. Coverage of death registration by age group, for four five-year periods**

Sources: RGO for the number of deaths by age group. Estimated numbers of annual deaths are from two international sources: (1) UNPD World Population Prospects (UN, 2017), and (2) U.S. Census Bureau International Database (IDB) (U.S. Census Bureau, 2016). Note, the IDB does not provide estimated numbers of deaths by sex, only the total number.
In summary, we conclude that average death registration coverage for both sexes, over all ages from 1996 to 2015, has continued to hover around 30 percent, except in 2009 when it is lower for the logistical reasons given earlier. Taking into account only adult deaths between ages 15 and 69, the average death registration for both sexes combined is slightly higher: 33.7% (1996-2000); 37.8% (2001-2005); 31.9 (2006-2010); and 43.0% (2011-2015). Overall, the coverage gap between male and female registration has largely closed by 2015, when female death registration coverage converged with male coverage. Significant improvements in coverage stand to be gained, especially among infants and up until age 20-24.

D. Death Rates

We produced a series of crude death rates at the national and province levels to assess death rates over time. We applied a standard adjustment approach, the Brass growth balance method (GBM), to compare these results with unadjusted rates.\(^8\)

**Crude Death Rates and Standardized Death Rates**

The crude death rate (CDR) is the most common summary measure of mortality. It is the total number of deaths divided by the total population, typically using the mid-year population figures in a calendar year as the number of persons at risk of death. The main disadvantage of the CDR is that it does not account for changing or different population age structures and, therefore, readers should exercise caution in comparing mortality levels over time or between population groups.

A more reliable single-figure indicator for comparing summary death rates over time or between populations is the standardized death rate (SDR), which is a direct standardization comparing two or more sets of age-specific death rates (ASDRs) and examining their impact on a common age structure. The SDRs in Figures 14 and 15 were obtained by dividing the total expected number of deaths—after applying the WHO standard population age structure to Zimbabwe annual ASDRs—by the total population (Ahmad, et al., 2001). It can be understood as a weighted average of ASDRs using the standard population as a weight.

The total expected number of deaths used to compute the SDRs was obtained after applying the GBM adjustment factor. This is one of the standard death distribution methods that use data on deaths and the population at risk by age, to estimate an adjustment factor to correct for incomplete reporting of deaths over 5 years of age (Dorrington, 2013). This method was applied to the national level, by sex, and to the province level for both sexes combined.

At the national level, the SDRs for females and males have decreased annually since around 2003 (see Figure 14). Female death rates have decreased at a faster pace than male death rates. The net decreases are seen clearly comparing the SDR trends, which indicate a real decrease in death rates while holding the population structure constant. The trends are less apparent when the population is not standardized.

---

\(^8\) The adjusted rates resulting from the Brass Growth Balance method are mainly for illustrative purposes, while for a specific research question one might apply a range of death distribution methods taking into account each one’s data requirements and assumptions.
Figure 14. Crude death rates, unadjusted and adjusted, and standardized death rates (using adjusted crude death rates), by sex, 1996–2015

Sources: Registered deaths from RGO, and infant deaths from World Population Prospects (UN, 2017) applying the sex ratio from WHO (WHO, n.d.) (numerators); annual population estimates from ZimStat, with interpolated data for missing years (denominators) (see Appendix 4); WHO standard population (Ahmad, et al., 2001)

At the province level, SDRs also show a steady decrease since the early 2000s (see Figure 15). The corrections from the Brass GBM are not as high for provinces as they are for national level, but caution should be exercised in using this adjustment technique at the subnational level because internal migration—and smaller numbers of deaths and population, in general—may distort the results. In Matabeleland South, for example, the adjusted number of deaths is actually less than the observed number, which is not a likely scenario.
Figure 15. Crude death rates, unadjusted and adjusted, and standardized death rates (using adjusted crude death rates), for both sexes combined, by province, 1996–2015

Sources: Registered deaths from RGO and, for SDR, 0-4 deaths imputed using adjusted national death rate for both sexes (numerators); annual population estimates from ZimStat, with interpolated data for missing years (denominators) (see Appendix 4); WHO standard population (Ahmad, et al., 2001)
We suggest that a separate, further analysis be done to apply various adjustment methods and to decide which one, if any, is acceptable to national specialists. The results shown above suggest that although the levels of death rates may be underestimated, the trends and patterns still provide informative insights.

**Age-Specific Death Rates**

At the national level, we compared unadjusted age-specific death rates, for males and females, with UN-estimated death rates for four time periods (see Figure 16). Both series consistently show a decrease in death rates among adults 25–59 years of age (blue lines) for the most recent time period, 2011–2015. This pattern is strongly confirmed across all provinces, where death rates are lowest for both sexes together in the most recent years (see Figures 17a–c).

Sources: Estimated death rates (mx) from World Population Prospects abridged life tables (UN, 2017); unadjusted death rates from RGO (numerators); and annual population estimates from ZimStat, with interpolated data for missing years (denominators)
Figure 17. Unadjusted death rates, for both sexes, by province, 1996–2015

Sources: Unadjusted death rates from RGO (numerators) and annual population estimates from ZimStat, with interpolated data for missing years (denominators)
Figure 17. Continued

Sources: Unadjusted death rates from RGO (numerators) and annual population estimates from ZimStat, with interpolated data for missing years (denominators)
Figure 17. Continued

Sources: Unadjusted death rates from RGO (numerators) and annual population estimates from ZimStat, with interpolated data for missing years (denominators)
V. DISCUSSION AND RECOMMENDATIONS

Evidence to Support Mortality Declines Associated with ART Uptake, 2004–2015

The preceding analysis of the CRVS death registration records points to substantial decreases in adult all-cause mortality from 2003 through 2015 (see Appendix 6 for numbers of adult registered deaths). Similar trends appear across all provinces and thus lend confidence in the reliability of the patterns, even though the levels are under-estimated due to incomplete death registration coverage.

Patterns and timing of all-cause mortality over time provide plausible evidence that declines in the numbers of deaths are a consequence of ART uptake and the concomitant reversal of HIV-related immunosuppression from 2003 through 2015 (see Figure 18). The striking similarity of mortality trends in neighboring Botswana, South Africa, and other countries with stronger CRVS systems further suggests that these changes reflect ART impact and are not associated with shortcomings in the CRVS (Stoneburner, et al., 2014).

Figure 18. Number of people on ART and number of registered deaths, 1996–2015

Source: UNAIDS, aidsinfoonline.org
Note: 2009 data on registered deaths are removed because of exceptionally low death registration coverage that year.

The Zimbabwe ART program provided free treatment for eligible persons with HIV beginning in late 2003. By the end of 2015, more than 900,000 individuals had received treatment. All-cause mortality (unadjusted) among adults 15–84 years of age crested in 2003 and then decreased by 65 percent through 2015, coinciding with increasing ART uptake in the adult population. Figure 19a shows age-specific mortality trends among females, and Figure 19b shows those trends for males. Decreases in mortality rates, comparing rates in 2003 to rates in 2015 by age group and sex, are as follows: 15–24 age group (females: 59 percent, males: 41 percent); 25–44 age group (females: 67 percent, males: 79 percent); 44–64 age group (females: 61 percent, males: 63 percent); and 65+ age group (females: 7...
percent, males 19 percent). It is noteworthy that mortality rates are highest in males compared to females across all age groups except 15–24 years of age.

**Figure 19a. Death rates (unadjusted) for women, by age group, 1996–2015**

![Graph showing death rates for women by age group, 1996–2015.](image)

Source: RGO
Note: 2009 data on registered deaths are removed because of exceptionally low death registration coverage that year.

**Figure 19b. Death rates (unadjusted) for men, by age group, 1996–2015**

![Graph showing death rates for men by age group, 1996–2015.](image)

Source: RGO
Note: 2009 data on registered deaths are removed because of exceptionally low death registration coverage that year.

Across all provinces, the number of deaths and the crude mortality rates deceased among adults 15–64 years of age between 2003 and 2015 (see Figures 20a and 20b). Decreases in the numbers of deaths ranged from 74 percent in Matabeleland North to 51 percent in Masvingo; decreases in crude mortality rates ranged from 80 percent in Matabeleland North to 63 percent in Masvingo.

**Figure 20a. Number of registered deaths, by province, 2003 and 2015**
In summary, the striking similarity of mortality trends in neighboring Botswana, South Africa, and other countries with functioning CVRS systems strengthens the conclusion that decreases in adult mortality in Zimbabwe largely reflect ART impact.

Key Recommendations

This study brought to light several areas where investments in strengthening the CRVS system would generate better quality data for monitoring mortality trends. We formulated these areas into five groups of recommendations.

Data flow

- **Data flow.** The RGO and ZimStat death records, both from the CRVS system, are not harmonized and result in different numbers of registered deaths. The official death records from the CRVS system should be harmonized in the official source of vital statistics (see Figures 1 and 2).

- **Community deaths.** Community deaths are often notified by village headmen, and sometimes by a medical notification or a legal inquiry (inquest). Pro-active follow-up on notified deaths would increase the registration coverage of community deaths, as well as coverage of death registration overall.

Data

- **Death records for infants.** The RGO death registration records do not contain any death records for deaths at age 0, while the ZimStat Annual Statistical Report from 1996 to 2007 did report a number of infant deaths. As above, concerted efforts to harmonize records and include all early deaths in the CRVS data files would improve the completeness of the CRVS (see section IV. A).
• **Deaths among the elderly.** Several ages at death in the data base were recorded as well over 100 years, with the oldest person dying at age 201 years (see section IV. A, deaths aggregated at 85+ years). These implausibly old ages were a negligible percentage of all deaths, but incorporating data quality controls and ranges would help ensure more accurate reporting of age at death.

• **Routine reporting.** Several counties failed to report registered deaths for a number of months between 1996-2015. The RGO should monitor and enforce monthly reporting of death registrations from every local civil registration office to improve complete and timely registration coverage. (see Appendix 5)

Forms

• **Death registration and cause of death forms.** The death registration form (B.D. 11) and the medical certificate of cause of death form (B.D. 12) are not aligned with the most recent UN and WHO international standards (UN, 2014; WHO, 2010). Aligning these forms with the latest standards would help ensure more streamlined, comparable vital statistics (see Appendices 1 and 2).

Causes of death

• **Certification of cause of death.** Currently, the health system is assigning cause of death to patients who died in the hospital; ZimStat is also coding causes of death from diagnoses recorded in the electronic death record (see section III). This is a duplicated effort, and the process should be streamlined, for example, by implementing the WHO Startup Mortality List (WHO, 2014a).

• **ICD coding clerks.** Designate one responsible entity, such as MOH or ZimStat, and train clerks to code death diagnoses recorded by physicians on the Medical Certificate of Cause of Death according to ICD rules and instructions.

Analysis and dissemination

• **Registration coverage.** Estimates of death registration coverage should be produced annually to track improvements in coverage (see section IV. C).

• **Tabulating causes of death.** The death registration records include ICD-10 codes assigned by ZimStat. Annual summaries of causes of death should be produced and disseminated based on WHO-recommended standard tabulations (see WHO 2016).

• **Priority causes.** Using ICD-10 coded deaths, carry out an in-depth analysis of the top ten causes of death and other priority conditions.
REFERENCES


APPENDIX 1. DEATH REGISTRATION FORM (FORM B.D. 11)

Copy of Notice of Death of a Person

BIRTHS AND DEATHS REGISTRATION ACT NO. 11 OF 1986

Notice of the Death of a Person

WARNING: In terms of subsection (2) of section 27 of the Act, any Person who willfully gives false information for the purpose of the Registration of the death of a person shall be guilty of an offence.

OFFICIAL USE ONLY

This registration is:

- Current
- Late
- A re-registration

See entry number

This form must be completed IN INK, in BLOCK LETTERS, except where signatures are called for. Where squares, Thus [ ] are provided, place an “X” in the appropriate square.

### Part 1

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### Notes

*SEE NEXT PAGE FOR LATE REGISTRATIONS AND NOTES.*
Appendix Document 1 (Contd):

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<td>I am giving notice of this death as * 2</td>
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<td>Usual residential address</td>
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<tr>
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<td>Postal address</td>
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</tr>
<tr>
<td>5</td>
<td>Date of notice</td>
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</tr>
<tr>
<td>6</td>
<td>Signature or mark of Person giving notice</td>
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<td>(Registrar / Registrar – General)</td>
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LATE REGISTRATION OF A DEATH IN TERMS OF SECTION 25 OF THE BIRTHS AND DEATHS REGISTRATION ACT 1986

(To be completed where notice is given more than five days after the date of the death)

To: The District Registrar at:.................................................................

The reason for the late registration of the death referred to in Part 1 (overleaf) are as follows:

..................................................................................................................
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..................................................................................................................
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..................................................................................................................
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(date) (Signature or mark of the person giving the late notice of death)

FOR OFFICIAL USE ONLY

DETAILS OF DOCUMENTS SUPPORTING THE LATE REGISTRATION OF THIS DEATH

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<th>Accepted</th>
<th>Returned</th>
<th>Attached</th>
<th>Initials</th>
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Note: A district registrar shall not accept a late registration of a death unless Parts 1, 2 and 4 on this form have been completed to his satisfaction, and all necessary supporting documents are to hand and acceptable. Only in cases of doubt as to the validity or acceptability of reasons of evidence in terms of the late registration should the matter be referred to the Registrar – General.

* NOTES

* 1 State the age of the deceased in completed years, unless deceased is under two years of age, when the full date of birth must be given.

* 2 The person giving the notice of death should complete Part 2, section 2, in term of one of the following qualifications:-
  (a) person present at the death;
  (b) relative in attendance at the death;
  (c) relative dwelling within the district in which the death took place;
  (d) an occupier or inmate of the house in which the death took place;
  (e) Person who has buried or has caused the body to be buried;
  (f) The head of any kraal in which the death took place;
  (g) Other person, e.g. an officer or authority of Zimbabwe (give details of rank if applicable).
APPENDIX 2. MEDICAL CERTIFICATE OF CAUSE OF DEATH FORM (FORM B.D. 12)

Copy of Medical Certificate of Cause of Death

BIRTHS AND DEATHS REGISTRATION ACT [CHAPTER 5:02]

MEDICAL CERTIFICATE OF CAUSE OF DEATH

I CERTIFY that I attended (insert full names and National Identity Card Number) during his/her last illness since the……………………………………….., 20….., that his/her age was stated to be………………………….,

that I last attended him/her alive on the……………………………………….., 20….., that …… Holhe died (a)………………………….,

……………………………………….., 20….., at (place) ………………………., that I saw and identified the body on the……………………………………….., 20….., and that, to the best of my belief, his/her death was in all respects due to the natural causes specified below.

CAUSE OF DEATH (b) Approximate interval between

Onset and death (duration of illness)

Disease or condition directly causing death (c)

(i) ……………………………………………………………………………………………………………………………...

due to (or as a consequence of)

Antecedent causes

Morbid condition, if any, giving rise to the above cause, stating the underlying condition last

(ii) ……………………………………………………………………………………………………………………………...

due to (or as a consequence of)

(iii) ……………………………………………………………………………………………………………………………...

Other significant conditions

Contributing to the death, but not related to the disease or conditions causing it

………………………………………………………………………………………………………………………………..

SIGNED this…………………………….day of…………………………. 20…..

Name and address of person to whom the certificate was given

………………………………………………………………………………………………………………………………..

Name in block letters

Signature of medical practitioner

Registered qualification

Residence
APPENDIX 3. MAPPING OF DISTRICTS IN THE RAW POPULATION AND DEATH FILES

Table A.3 shows districts from two population data files from ZimStat—for years 1992–2001 and years 2012–2022—that were mapped to the death files for 1996–2015. All these files contained slightly different districts that had to be reconciled before producing comparable numbers and results across subnational areas. Note: Two districts in the death file, Mbire and Sanyati, are not in the final data file for the study because official population estimates specific to these areas were not available. Mbire deaths are included in Guruve district, and Sanyati deaths are included in Mhondoro-Ngezi district.
Table A.3. Mapping of districts from various sources to create the 58 study districts

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APPENDIX 4. POPULATION ESTIMATES BY AGE AND SEX, NATIONALLY AND BY PROVINCE, 1996–2015

Official population estimates by district were provided in two separate data files—for years 1992–2001 and for years 2012–2022. The districts in these two files differed due to restructuring of administrative areas between the 1992 and 2012 censuses. See Annex 3 for details of mapping to unique study districts.

The earlier population file, 1992–2001, included district populations of unknown ages. Overall, these cases of unknown ages represented less than 1 percent; however, because the percentage missing varied across age groups and districts, we decided to redistribute them proportional to the population across all ages. Other sporadically missing population estimates by age and sex were interpolated by inserting the average of the two neighboring years for that age and sex group.

For the gap in population estimates from 2002 to 2011, we produced single-year estimates, applying an average annual rate of increase for single years for each of the 58 districts.

The figures in this appendix present results of the study district populations aggregated by province and nationally. The bold black line indicates the last official estimate for the 1992–2001 period (i.e., 2001); the bold red line indicates the baseline population for the 2012 census. The remaining solid lines (not bold) are official estimates, and the dashed lines are interpolated estimates that we made for the years between 2001 and 2012, for which official estimates were not available.
Source: Zimstat population estimates for years 1992–2001 and 2012–2022; authors’ annual interpolated population estimates for the years for which official estimates were not available, 2002 to 2011

Source: Zimstat official estimates for 1992–2001 and 2012–2022; annual interpolated estimates for years that official estimates were not available, 2002 to 2011

Source: Zimstat official estimates for 1992–2001 and 2012–2022; annual interpolated estimates for years that official estimates were not available, 2002 to 2011
Source: Zimstat official estimates for 1992–2001 and 2012–2022; annual interpolated estimates for years that official estimates were not available, 2002 to 2011
Source: Zimstat official estimates for 1992–2001 and 2012–2022; annual interpolated estimates for years that official estimates were not available, 2002 to 2011.
Source: Zimstat official estimates for 1992–2001 and 2012–2022; annual interpolated estimates for years that official estimates were not available, 2002 to 2011.
Source: Zimstat official estimates for 1992–2001 and 2012–2022; annual interpolated estimates for years that official estimates were not available, 2002 to 2011.
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Source: Zimstat official estimates for 1992–2001 and 2012–2022; annual interpolated estimates for years that official estimates were not available, 2002 to 2011
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Source: Zimstat official estimates for 1992–2001 and 2012–2022; annual interpolated estimates for years that official estimates were not available, 2002 to 2011

Source: Zimstat official estimates for 1992–2001 and 2012–2022; annual interpolated estimates for years that official estimates were not available, 2002 to 2011
APPENDIX 5. NUMBER OF MONTHS WITH NO REGISTERED DEATHS REPORTED, 1996-2015

Table A.5. Number of registered deaths for adults 15–64 years of age, by sex, 1996–2015

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Source: RGO

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**Zimbabwe Mortality Trends Analysis**
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Source: RGO
Figure A.6. Distribution of adult deaths, by age group and sex

Source: RGO
Figure A.6. Continued

Source: RGO
Figure A.6. Continued

Source: RGO
Figure A.6. Continued

Source: RGO